



**CITY OF ELK GROVE
CITY COUNCIL STAFF REPORT**

AGENDA TITLE: A Public Hearing providing an overview of the Redistricting Process

MEETING DATE: January 26, 2022

PREPARED BY:
DEPARTMENT HEAD: Jason Lindgren, City Clerk

RECOMMENDED ACTION:

Staff recommends that the City Council conduct a public hearing to receive a report from staff and National Demographics Corporation on City of Elk Grove demographics based on 2020 Census data, and the public outreach Work Plan to identify communities of interest; receive comments from the public; and provide direction as deemed appropriate.

BACKGROUND INFORMATION:

California Elections Code section 21600 requires all cities to redistrict after each federal decennial census using “that census” as a basis so that the districts shall be as nearly equal in population as may be possible, and to “comply with the applicable provisions of Section 1973 of Title 42 of the United States Code, as amended (the Voting Rights Act). Data from the 2020 Census became available in September 2021.

The City of Elk Grove proposes to contract with National Demographics Corporation to provide professional demographic services during the process of drafting maps to comply with state and federal laws for redistricting. City staff will augment outreach to encourage an open, community-involved process to identify communities of interest, provide input about district boundaries, encourage public submittal of district map proposals, and provide feedback as maps are compiled, revised, and final map options are submitted for City Council approval by March/April 2022.

The redistricting process will provide various opportunities for residents to provide input on the proposed Council district maps. The City Council must ultimately adopt a resolution adopting a revised Council district map by April 13, 2022, the deadline established by law. After adoption of a new map, it will be sent to the Sacramento County Registrar of Voters. The County Registrar of Voters will then adjust precinct boundaries before the filing deadline for the November 2022 election. The new map will be used for the first time for the November 2022 election, when the seat of Mayor (at-large) and Council Member seats in Districts 2 and 4 will stand for election.

The proposed timeline, shown in Table 1, includes multiple public meetings and dedicated time for community input to meet statutory deadlines for map adjustments following the delayed release of the 2020 Census Data. These deadlines and the procedures outlined below are subject to change.

Table 1 - REDISTRICTING PROJECT TIMELINE

Date (denotes a public hearing date)	Action
January 2022 01-26-2022	Initial presentation of timeline and analysis of demographic changes from 2010 to 2020 based on Census data for the four council districts (NDC)
February 2022 02-09-2022 02-23-2022	Community outreach and identification of Communities of Interest (City Staff): Various dates in February will be identified for teleconference meetings, pop-up events, and in-person workshop opportunities.
March 2022 03-09-2022 03-23-2022	Analysis of Submitted Maps for consideration (NDC)
March – April 2022	Final selection of a four-district map based on 2020 Census data
April – May 2022 04-13-2022	Assistance with transmittal of final map to the Sacramento County Office of Voter Registration and Elections (NDC and City Staff)

ANALYSIS:

In any redistricting process, the government entity seeks to create districts of roughly even sizes based on total population. The district boundaries must ultimately be drawn so that identified “communities of interest” remain together as a voting bloc.

Maps for election district boundaries will be based on the total population counts from 2020 Census data, and data that comply with federal and state laws, as adjusted by the California Statewide Database (SWDB), which assigned prison inmates to their pre-incarceration home addresses. The state legislature, county boards of supervisors, and city councils must use these adjusted numbers for redistricting.

When drafting maps for consideration, the demographers also use estimates of the Citizen Voting Age Population (CVAP), which identifies citizens 18+ listed by race/ethnicity as derived from the Census Bureau’s American Community Survey (ACS) in order to check for Federal Voting Rights Act compliance. Estimates from the ACS survey are also used to help identify communities of interest.

State law requires that districts be drawn using the following criteria in the given order of priority:

1. Districts should be geographically contiguous (each district should be one piece minimizing separations)
2. Districts should respect the integrity of local neighborhoods or communities of interest in a manner that minimizes their division
3. District boundaries should be easily identifiable and understandable by following natural or artificial barriers (rivers, streets, highways, rail lines, etc.)
4. Districts should be geographically compact in a manner that nearby areas of population are not bypassed in favor of more distant populations.

According to the US Census Bureau, the City of Elk Grove now has 176,124 residents, with 131,394 residents are aged 18 and over, or 74.6%. With four districts of equal population, the target number of residents per district (with zero population deviation) would be 44,031.

- District 1 currently has 39,137 residents and is represented by Vice Mayor Darren Suen.
- District 2 currently has 40,462 residents and is represented by Council Member Patrick Hume

- District 3 currently has 40,696 residents and is represented by Council Member Kevin Spease.
- District 4 currently has 55,829 residents and is represented by Council Member Stephanie Nguyen.

Population growth by district is displayed below. Table 2 provides a comparison from 2010 to 2020; Table 3 displays district growth by total population; and Table 4 shows the population 18 years of age or older.

Table 2 – Population Comparison 2010 and 2020

	2010	2020	Growth
Council District 1	37,908	39,137	+1,229 (3.2%)
Council District 2	37,564	40,462	+2,898 (7.7%)
Council District 3	37,947	40,696	+2,749 (7.2%)
Council District 4	39,596	55,829	+16,233 (41.0%)
Total	153,015	176,124	+23,109 (15.1%)

Table 3 - Current total population by Council District:

	2020 Total Population	Target Needs (44,031)
Council District 1	39,137	+4,894
Council District 2	40,462	+3,569
Council District 3	40,696	+3,335
Council District 4	55,829	-11,798
Total	176,124	

Table 4 - Current total population 18+ by Council District:

	2020 Total Population	Aged 18 and over
Council District 1	39,137	29,929 (76.5%)
Council District 2	40,462	30,416 (75.2%)
Council District 3	40,696	30,988 (76.1%)
Council District 4	55,829	40,061 (71.8%)
Total	176,124	131,394 (74.6%)

Communities of Interest

Communities of interest can involve several elements, such as neighborhoods defined by ethnic background, race, schools, primary language, churches, parks, or a host of other factors.

Based on the most recent census, Table 5 displays the City of Elk Grove total population demographic composition based on reporting of race alone.

Table 5 – Total Population Demographics - Race, alone*

	2010	2020	Growth
American Indian and Alaska Native	965	1,404	+439 (45.5%)
Asian	40,261	58,982	+18,721 (46.5%)
Black or African American	17,172	17,854	+682 (4.0%)
Native Hawaiian and Pacific Islander	1,807	2,560	+753 (41.7%)
White	70,478	57,371	-13,107 (-18.6%)
Some Other Race	10,231	13,579	+3,348 (32.7%)
Two or More Races	12,101	24,374	+12,273 (101.4%)
Total Population	153,015	176,124	

* Those who indicated that they were one race alone. In the Two or More Races column, those who indicated they were of two or more races (for example White and Asian).

Attachment 1 provides a graphic of population growth for each district. A presentation from the City demographer will provide additional detail on the demographic composition of the City..

Proposed Public Outreach Work Plan Schedule of Activities

January 26, 2022 – 1st City Council Meeting

The community and City Council are presented with initial districting information for current districts utilizing 2020 Census data.

February 2022 – Public Hearings at City Council Meetings to receive progress reports on community outreach updates, and extended community outreach

Because of the COVID pandemic, and current health orders issued by Sacramento County, indoor, in-person meetings may continue to be prohibited during the time of planned community outreach in February 2022. Staff will look to provide virtual meetings rather than in-person meetings or have “hybrid” meetings, in which some people attend in-person while others participate virtually. The manner in which community meetings take place will be subject to change based on County health orders.

Staff will be contacting members of all City committees and commissions to present the redistricting overview as scheduling allows throughout February. Staff plans to contact community organizations (non-profit organizations, census outreach contacts, faith-based groups, homeowner associations, and other community groups) to invite their participation, offer to schedule redistricting introductions at their gatherings and events, and seek to coordinate optimal dates for general teleconference or potential in-person events.

Staff anticipates hosting four to five community workshops to provide the redistricting overview and the process set by the City Council, provide basic demographic information on the City of Elk Grove and individual communities, and provide a tutorial on generating and submitting maps for consideration. In order to accommodate the schedules of as many people in the community as possible, staff has identified timeframes throughout February (steering away from the long holiday weekends), with a target to use initial outreach feedback to select dates and venues (teleconference or in-person) for the workshops. The staff plan is to select venues in each current District that allow for either an outdoor space to host attendees, or has access to an indoor space if permitted under health orders.

The goal of all virtual meetings and workshops is to continue to expand the list of interested members of the community, provide the information and resources for the community to contribute and follow the discussion on redistricting, and see and comment on the process to finalize a district map.

Staff will utilize a page on the City's website as the central clearinghouse for information on the City's redistricting process:

http://www.elkgrovecity.org/city_hall/city_government/city_council/redistricting

Staff anticipates use of the online districting program Districtr (districtr.org). Staff is currently coordinating with Districtr to include Elk Grove as a jurisdiction in the program, with the goal to provide the means for participants to draft district maps or submit drawings of communities of interest using the program. The teleconference and workshop outreach would include a tutorial on how to utilize the Districtr program tools, and provide alternative mapping resources (from pen and paper to alternative drawing programs) that will be offered as resources as well. Examples of Census-designated divisions (blocks and tracts) is provided under Attachment 2, which displays a version with only census blocks, then associated maps with block groups and total population counts per block group.

Once submitted, maps are considered public records. City staff will post all legally compliant submitted maps on the Draft Maps webpage. Staff will provide progress reports summarizing community outreach to date at the public hearings held on February 9, February 23, and March 9, 2022.

March 9 and March 23, 2022 – Public Hearing City Council Meetings reviewing maps submitted

Public input and submitted maps will be summarized, National Demographics Corporation will review submitted designs and receive Council feedback and direction on preferred maps to be considered for adoption. The process to present a final map for approval requires additional public notice, which will commence as a final map (or maps) are selected for consideration.

March 23 and April 13, 2022 – Presentation of Final Maps for Council Consideration to Adopt by Resolution

The City Council will select the final map and adopt a resolution. That map will then be forwarded to the Sacramento County Office of Voter Registration and Elections for use in the November 2022 General Election.

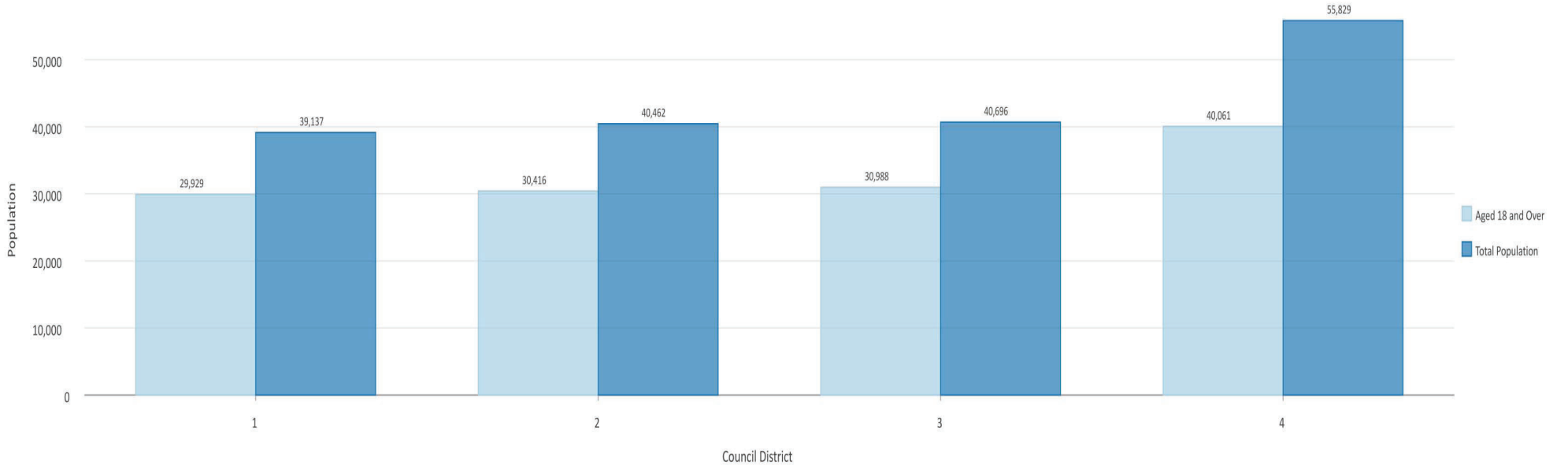
FISCAL IMPACT:




Support for redistricting is budgeted in the FY 2021-22 Budget of the Office of the City Clerk.

ATTACHMENTS:





1. Population Trends by Council District
2. Census Map Divisions of the City of Elk Grove

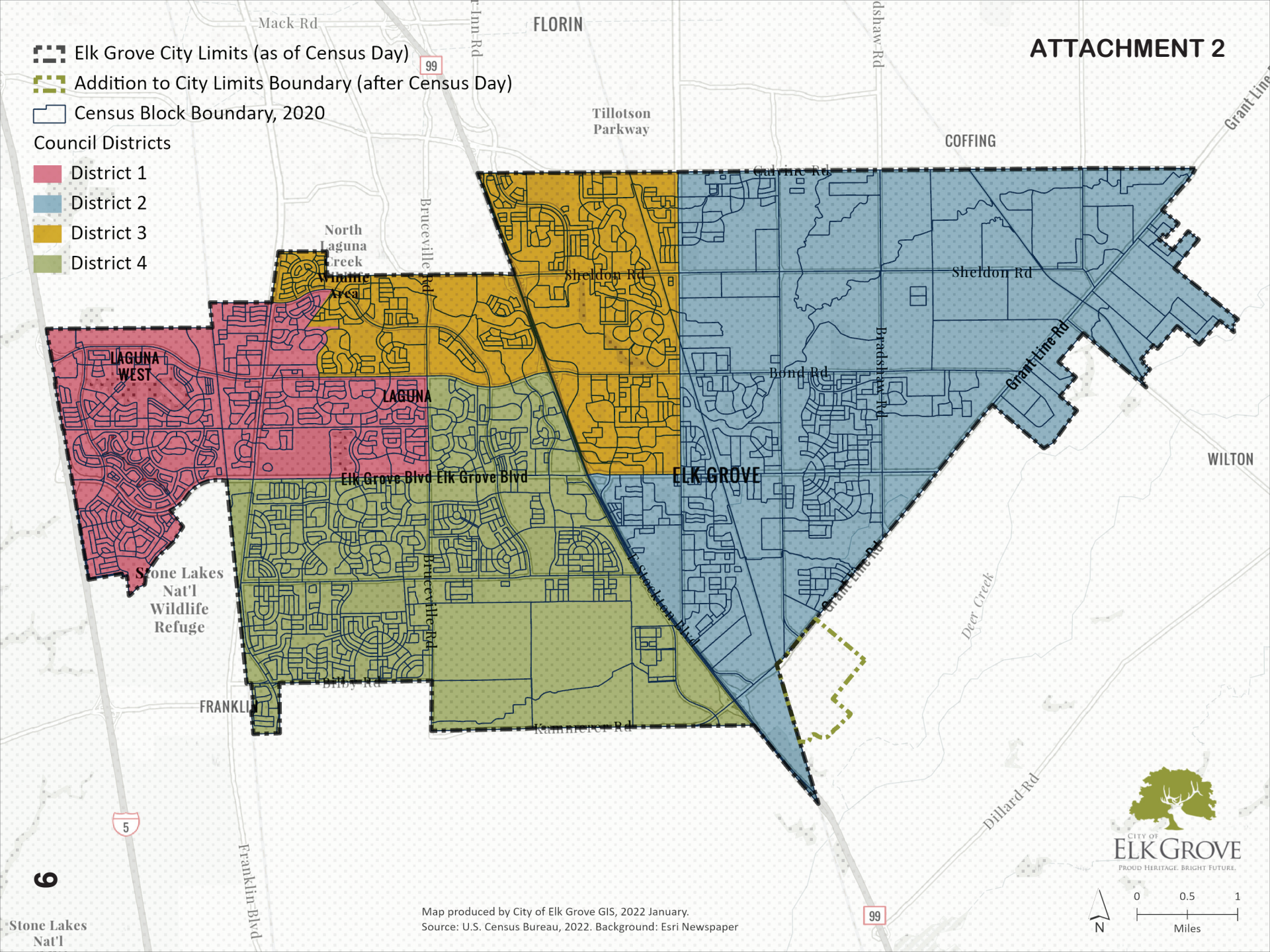
2020 Population By Council District





-  Elk Grove City Limits (as of Census Day)
-  Addition to City Limits Boundary (after Census Day)
-  Census Block Boundary, 2020

Council Districts





-  District 1
-  District 2
-  District 3
-  District 4

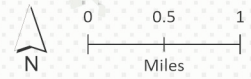
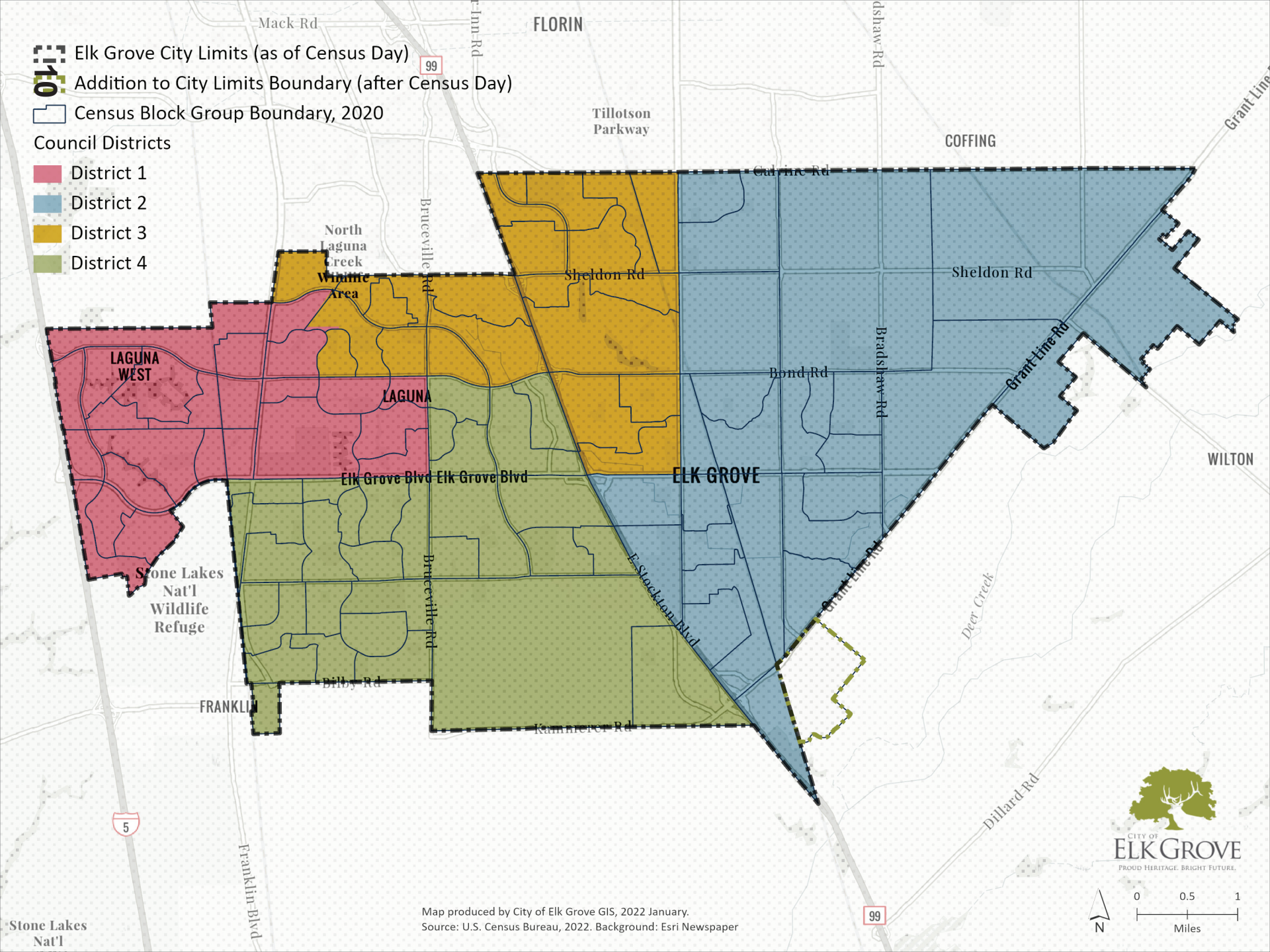


 Elk Grove City Limits (as of Census Day)
 Addition to City Limits Boundary (after Census Day)

 Census Block Group Boundary, 2020




Council Districts

-  District 1
-  District 2
-  District 3
-  District 4







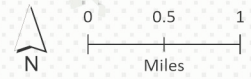
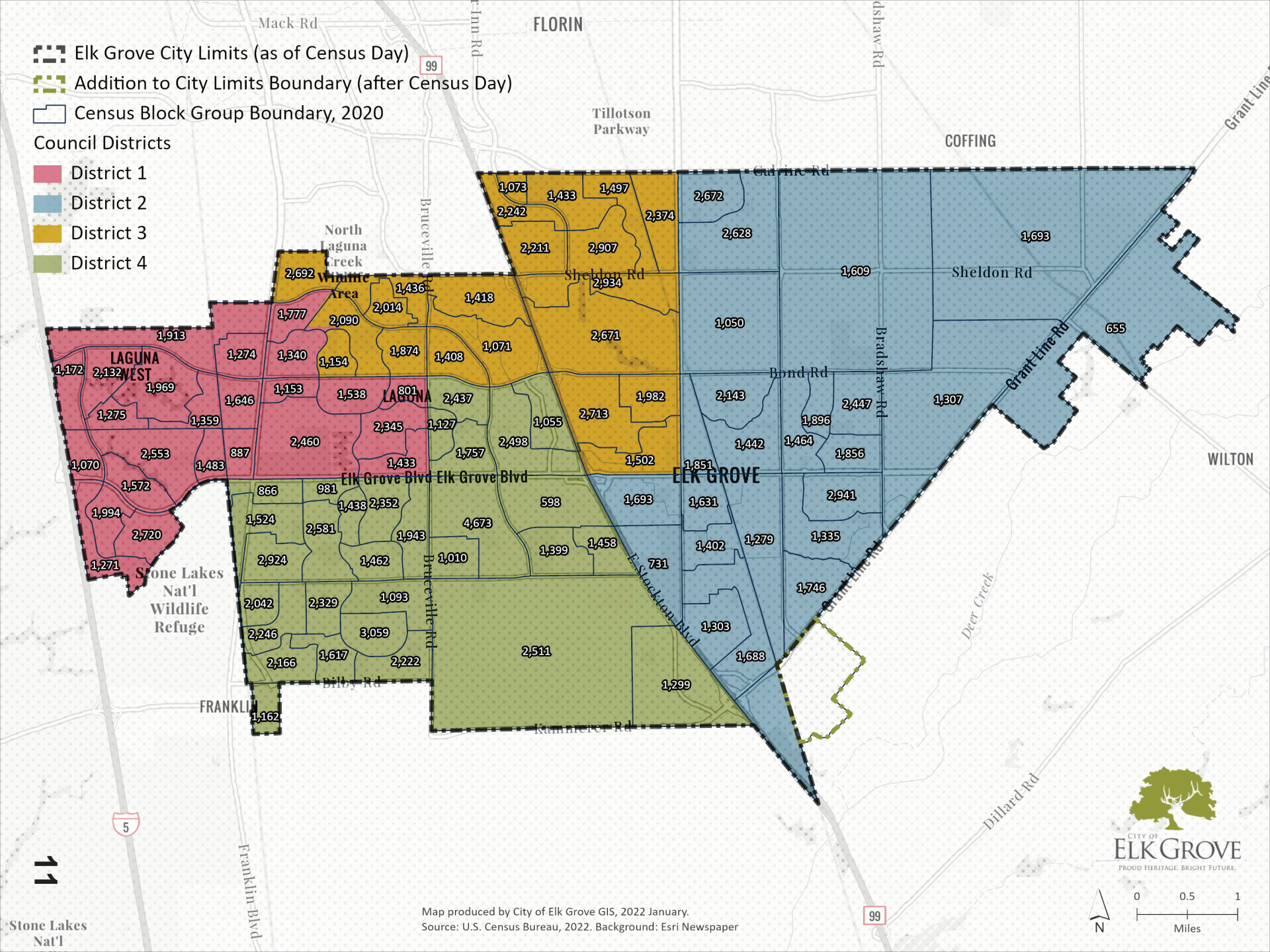
Map produced by City of Elk Grove GIS, 2022 January.
 Source: U.S. Census Bureau, 2022. Background: Esri Newspaper

Stone Lakes Nat'l

-  Elk Grove City Limits (as of Census Day)
-  Addition to City Limits Boundary (after Census Day)
-  Census Block Group Boundary, 2020

Council Districts

-  District 1
-  District 2
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